

Thurrock: A place of opportunity, enterprise and excellence, where individuals, communities and businesses flourish

# Cleaner, Greener and Safer Overview and Scrutiny Committee

The meeting will be held at **7.00 pm** on **17 March 2016**

**Committee Rooms 2 & 3, Civic Offices, New Road, Grays, Essex, RM17 6SL**

## **Membership:**

Councillors Roy Jones (Chair), Clare Baldwin (Vice-Chair), Garry Hague, Robert Ray, Michael Stone and Pauline Tolson

## **Substitutes:**

Councillors Terence Hipsey, Andrew Roast, Peter Smith and Deborah Stewart

## **Agenda**

Open to Public and Press

	<b>Page</b>
<b>1. Apologies for Absence</b>	
<b>2. Minutes</b>	<b>5 - 8</b>
To approve as a correct record the minutes of the Cleaner, Greener and Safer Overview and Scrutiny Committee meeting held on 21 January 2016.	
<b>3. Items of Urgent Business</b>	
To receive additional items that the Chair is of the opinion should be considered as a matter of urgency, in accordance with Section 100B (4) (b) of the Local Government Act 1972.	
<b>4. Declaration of Interests</b>	
<b>5. Fire Authority Consultation Update</b>	<b>9 - 42</b>
<b>6. Prevent</b>	<b>43 - 62</b>

- |           |                                     |                |
|-----------|-------------------------------------|----------------|
| <b>7.</b> | <b>Local Air Quality Management</b> | <b>63 - 74</b> |
| <b>8.</b> | <b>Work Programme</b>               | <b>75 - 78</b> |

**Queries regarding this Agenda or notification of apologies:**

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Agenda published on: **9 March 2016**

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# DECLARING INTERESTS FLOWCHART – QUESTIONS TO ASK YOURSELF

Breaching those parts identified as a pecuniary interest is potentially a criminal offence

## Helpful Reminders for Members

- *Is your register of interests up to date?*
- *In particular have you declared to the Monitoring Officer all disclosable pecuniary interests?*
- *Have you checked the register to ensure that they have been recorded correctly?*

## When should you declare an interest *at a meeting*?

- **What matters are being discussed at the meeting?** (including Council, Cabinet, Committees, Subs, Joint Committees and Joint Subs); or
- If you are a Cabinet Member making decisions other than in Cabinet **what matter is before you for single member decision?**



Does the business to be transacted at the meeting

- relate to; or
- likely to affect

any of your registered interests and in particular any of your Disclosable Pecuniary Interests?

Disclosable Pecuniary Interests shall include your interests or those of:

- your spouse or civil partner's
- a person you are living with as husband/ wife
- a person you are living with as if you were civil partners

where you are aware that this other person has the interest.

A detailed description of a disclosable pecuniary interest is included in the Members Code of Conduct at Chapter 7 of the Constitution. **Please seek advice from the Monitoring Officer about disclosable pecuniary interests.**

**What is a Non-Pecuniary interest?** – this is an interest which is not pecuniary (as defined) but is nonetheless so significant that a member of the public with knowledge of the relevant facts, would reasonably regard to be so significant that it would materially impact upon your judgement of the public interest.

### Pecuniary

If the interest is not already in the register you must (unless the interest has been agreed by the Monitoring Officer to be sensitive) disclose the existence and nature of the interest to the meeting

If the Interest is not entered in the register and is not the subject of a pending notification you must within 28 days notify the Monitoring Officer of the interest for inclusion in the register

Unless you have received dispensation upon previous application from the Monitoring Officer, you must:

- Not participate or participate further in any discussion of the matter at a meeting;
- Not participate in any vote or further vote taken at the meeting; and
- leave the room while the item is being considered/voted upon

If you are a Cabinet Member you may make arrangements for the matter to be dealt with by a third person but take no further steps

### Non- pecuniary

Declare the nature and extent of your interest including enough detail to allow a member of the public to understand its nature



You may participate and vote in the usual way but you should seek advice on Predetermination and Bias from the Monitoring Officer.

**Vision: Thurrock:** A place of **opportunity**, **enterprise** and **excellence**, where **individuals**, **communities** and **businesses** flourish.

To achieve our vision, we have identified five strategic priorities:

**1. Create** a great place for learning and opportunity

- Ensure that every place of learning is rated “Good” or better
- Raise levels of aspiration and attainment so that residents can take advantage of local job opportunities
- Support families to give children the best possible start in life

**2. Encourage** and promote job creation and economic prosperity

- Promote Thurrock and encourage inward investment to enable and sustain growth
- Support business and develop the local skilled workforce they require
- Work with partners to secure improved infrastructure and built environment

**3. Build** pride, responsibility and respect

- Create welcoming, safe, and resilient communities which value fairness
- Work in partnership with communities to help them take responsibility for shaping their quality of life
- Empower residents through choice and independence to improve their health and well-being

**4. Improve** health and well-being

- Ensure people stay healthy longer, adding years to life and life to years
- Reduce inequalities in health and well-being and safeguard the most vulnerable people with timely intervention and care accessed closer to home
- Enhance quality of life through improved housing, employment and opportunity

**5. Promote** and protect our clean and green environment

- Enhance access to Thurrock's river frontage, cultural assets and leisure opportunities
- Promote Thurrock's natural environment and biodiversity
- Inspire high quality design and standards in our buildings and public space

## Minutes of the Meeting of the Cleaner, Greener and Safer Overview and Scrutiny Committee held on 21 January 2016 at 7.00 pm

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**Present:** Councillors Roy Jones (Chair), Robert Ray, Michael Stone and Pauline Tolson

**Apologies:** Councillors Garry Hague

**In attendance:**

Gavin Dennett, Environmental Health and Trading Standards Manager  
Mike Jones, Management Accountant  
Richard Parkin, Head of Environment  
Kenna-Victoria Martin, Senior Democratic Services Officer

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Before the start of the Meeting, all present were advised that the meeting may be filmed and was being recorded, with the audio recording to be made available on the Council's website.

**21. Minutes**

The Minutes of the Cleaner, Greener and Safer Overview and Scrutiny Committee, held on 12 November 2015, were approved as a correct record.

**22. Items of Urgent Business**

There were no items of urgent business.

**23. Declaration of Interests**

No interests were declared.

**24. Fees and Charges 2016/2017**

The Finance Officer introduced the report to the Committee explaining that the fee and charges for the Council were received on an annual basis and were broken down to be presented at the relevant Overview and Scrutiny Committees.

He continued to notify Members that the report highlighted the proposed new fees and charges for the Public Protection and Environment directorates. It was mentioned that when reviewing the fees and charges for 2016/2017 benchmarking against neighbouring authorities was undertaken.

The Finance Officer explained the difference between statutory and discretionary charges; in that statutory charges were predetermined by the government and discretionary charges meant that the Council had a say in

the amount that was charged. Members were advised that given the nature of some public protection fees such as licences, such fees would be agreed by the Licensing Committee.

Members commented they felt that certain fees had not been increased adequately such as the flyposting and dog fouling. Clarification was sought as to the fee setting for abandoned vehicles; Members further commented that vehicles were left in laybys and on roundabouts seeking sales.

The Environmental Health and Trading Standards Manager explained with vehicles which were left to be sold on the highway, unfortunately there was a weakness within the legislation; as councils would have to prove that a seller had sold two vehicles. He continued to advise the committee that officers undertook a lot of work in relation to abandoned vehicles. Members were further advised that if a vehicle was to be reclaimed the council could charge a storage fee.

It was commented that the discretionary fees allowed the Council to make a profit as these were set by the Council; however Members were informed that the Council could be open for challenge if it was deemed the Council was over charging.

Members were advised court cases had been taken against Local Authorities and fees had been paid back.

The Committee enquired as to fees being part of a comparison with other Local Authorities within the area. The Environmental Health and Trading Standards Manager confirmed that the fees and charges were subject to a benchmarking exercise with other authorities in the area, he explained that this kept the fees in check and sought that the Council received the best income.

Councillor Jones, Chair of the Committee stated he felt the charges for Burial grounds was a steep raise, he queried if the Council was on target with other Local Authorities.

The Finance Officer clarified the Council's fees had been significantly lower than other authorities in the local area; he confirmed the Council was now in the same boundary as its neighbours.

It was queried as to how many officers the Public Protection department had to deal with the fineable offences such as dog fouling. Officers informed the committee that there were 2 full time officers; however this would shortly become one. It was commented that it was hoped the post would be refilled accordingly; however budget savings over the last 3 years had affected staffing levels.

The Chair of the Committee commented upon the filming sponsorship, the Finance Officer explained that if an area was deemed to be available then the



Council could charge for filming to take place an example of this was Coal House Fort.

**RESOLVED:**

**That the committee consider the proposed charges as detailed in Appendix 1.**

**25. Fly Tipping & Fly Posting within the Borough (including an update on Cory Wharf)**

The report was presented to Members by the Environmental Health and Trading Standards Manager who informed them of the following:

- The Committee requested an update in relation to fly tipping at their October meeting;
- The number of fly tips in the borough so far this financial year was 1785, this was a 22.5% increase on the comparable period for last year;
- The cost to the Council for clearing the site at Cory's Wharf in Purfleet was in the region of £110,000;
- To date this year 9 prosecutions for fly tipping related offences had been concluded. Of these 7 relate to the previous large scale fly tip at Cory's Wharf.
- 3 further fly tipping prosecutions were due to be heard in court in early 2016, with 2 of them recently being concluded and £4,000 of charges being sought.

It was commented by Councillor Ray that Thurrock was a bigger target for fly tipping due to its open areas. The Environmental Health and Trading Standards Manager disagreed and informed the Committee Officers were working together with the Environment Agency, Riverside Crime Group, other Local Authorities and the Police who all shared intelligence.

Members enquired if the Council gained from use of cameras or whether it could cover the cost of prosecutions. It was explained that the Legal department do try to recover the costs to the Council by putting in an 'award of costs' however it was not guaranteed. It was further explained by officers that if the Fraud and Trading Standards teams work is proven at Court they could recover 1/6 of the costs.

Councillor Stone commented that this company shared a copy of their CCTV with the police and the Council and there is now a warrant out for the suspects. He continued to praise the team as they followed through with the intelligence.

Councillor Jones, Chair of the Committee enquired as to the limit of mobile cameras that could be used. The Environmental Health and Trading Standards Manager notified Members that the Council had to work in line with RIPA guidelines, so used signage as a form of a deterrent.

It was discussed that the smaller cameras were cheaper so could be located in bushes and other areas where as the larger cameras were more expensive however were robust enough to be positioned in higher places such as street lights.

**RESOLVED:**

**The committee are asked to note the update on the number of fly tips reported in the borough and the action taken to deal with this issue.**

**26. Work Programme**

Members discussed the work programme for the municipal year and the following reports were agreed:

- Fire Authority Consultation Update
- TCSP Prevent Strategy
- Anti-Social Behaviour & Working with the Police
- Investigate the use of External Contractors

**The meeting finished at 7.50 pm**

Approved as a true and correct record

**CHAIR**

**DATE**

**Any queries regarding these Minutes, please contact Democratic Services at [Direct.Democracy@thurrock.gov.uk](mailto:Direct.Democracy@thurrock.gov.uk)**

2020



Leading the way to a safer Essex

# 2020 Consultation Briefing

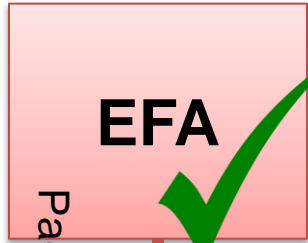
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Agenda Item 5



13<sup>th</sup> January 2016



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1<sup>st</sup> February 2016 – 25<sup>th</sup> April 2016



8<sup>th</sup> June 2016





# Current and future operating context



# Future demand for response resources

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Incidents attended by ECFRS have reduced by 45% in 10 years



	2010/11	2011/12	2012/13	2013/14	2014/15	Reduction in 5 years	Percentage of incidents in 2014/15
<b>All false alarms</b>	8885	6593	6082	5826	5802	35% decrease	44%
False alarms due to apparatus	4693	2778	2605	2388	2474	47% decrease	19%
False alarms: good intent	3727	3509	3235	3255	3161	15% decrease	24%
Hoax calls	465	306	242	183	167	64% decrease	1%
<b>All special service</b>	3789	3635	3714	3738	3421	20% decrease	26%
Road-traffic collisions	1134	1151	1219	1212	1290	14% increase	10%
Other emergency special services	2655	2484	2495	2526	2131	25% decrease	16%
<b>All fires</b>	5798	5873	4213	4264	3918	32% decrease	30%
Outdoor fires	3055	3253	1879	1984	1729	43% decrease	13%
Dwelling fires	1196	1154	1099	1013	1014	15% decrease	8%
Road vehicle fires	923	805	742	739	689	25% decrease	5%
Other fires	624	661	493	528	486	22% decrease	4%

Breakdown of incidents attended by ECFRS over the past 5 years



	2010/11	2011/12	2012/13	2013/14	2014/15
Fire fatalities	13	9	12	9	2
Fire injuries	92	103	93	109	104
RTC fatalities	24	18	18	16	16
RTC injuries	671	735	742	856	880
Other special service fatalities	21	30	25	22	23
Other special service injuries	156	182	196	171	137

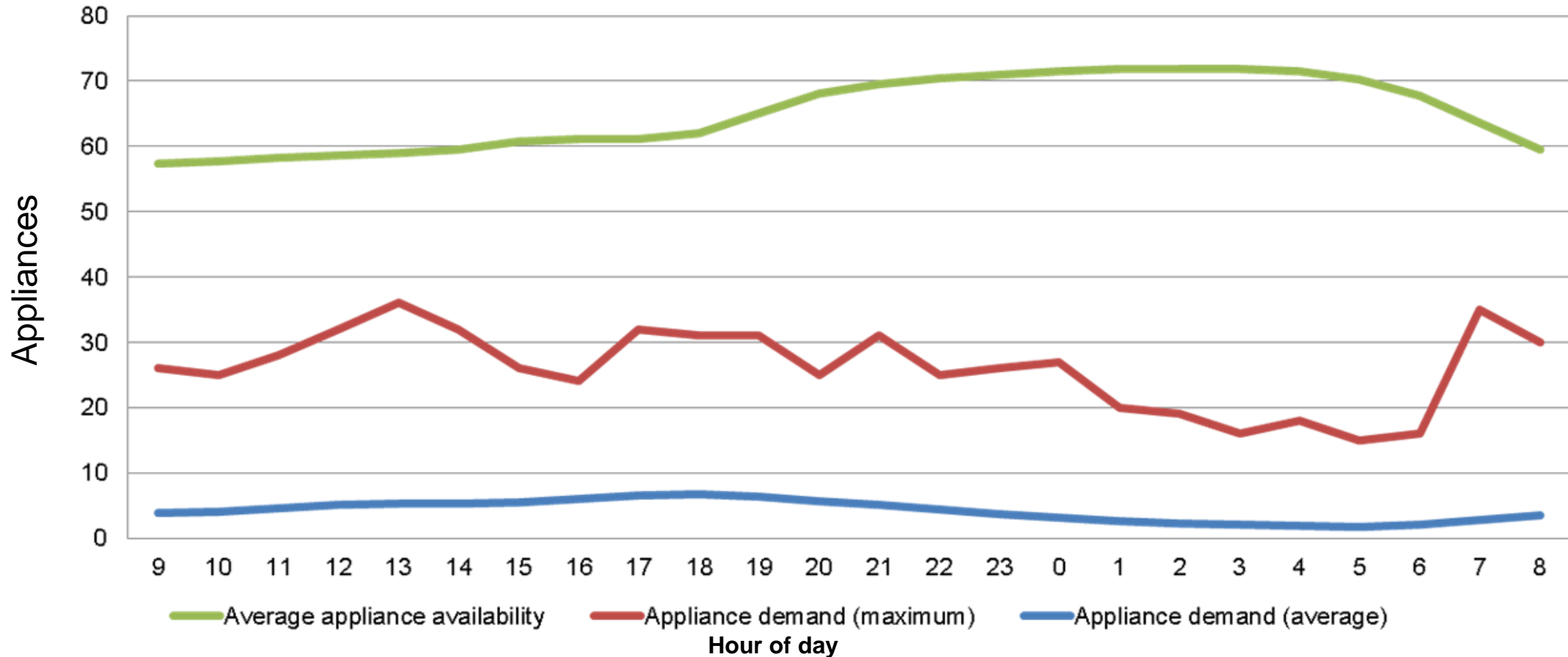
Breakdown of fatal and non-fatal casualties at incidents attended by ECFRS over the past 5 years





# Operational response resources exceed demand

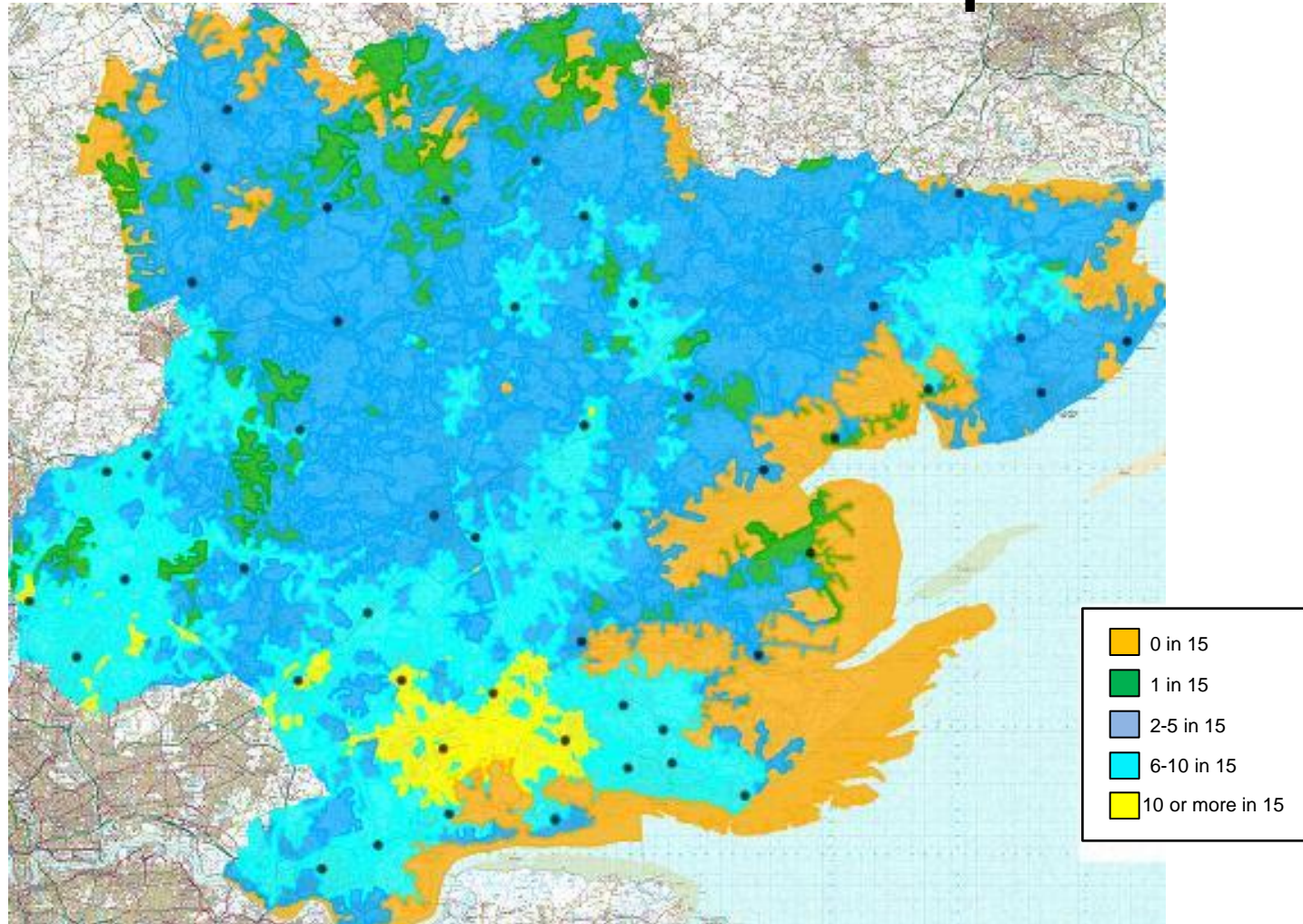
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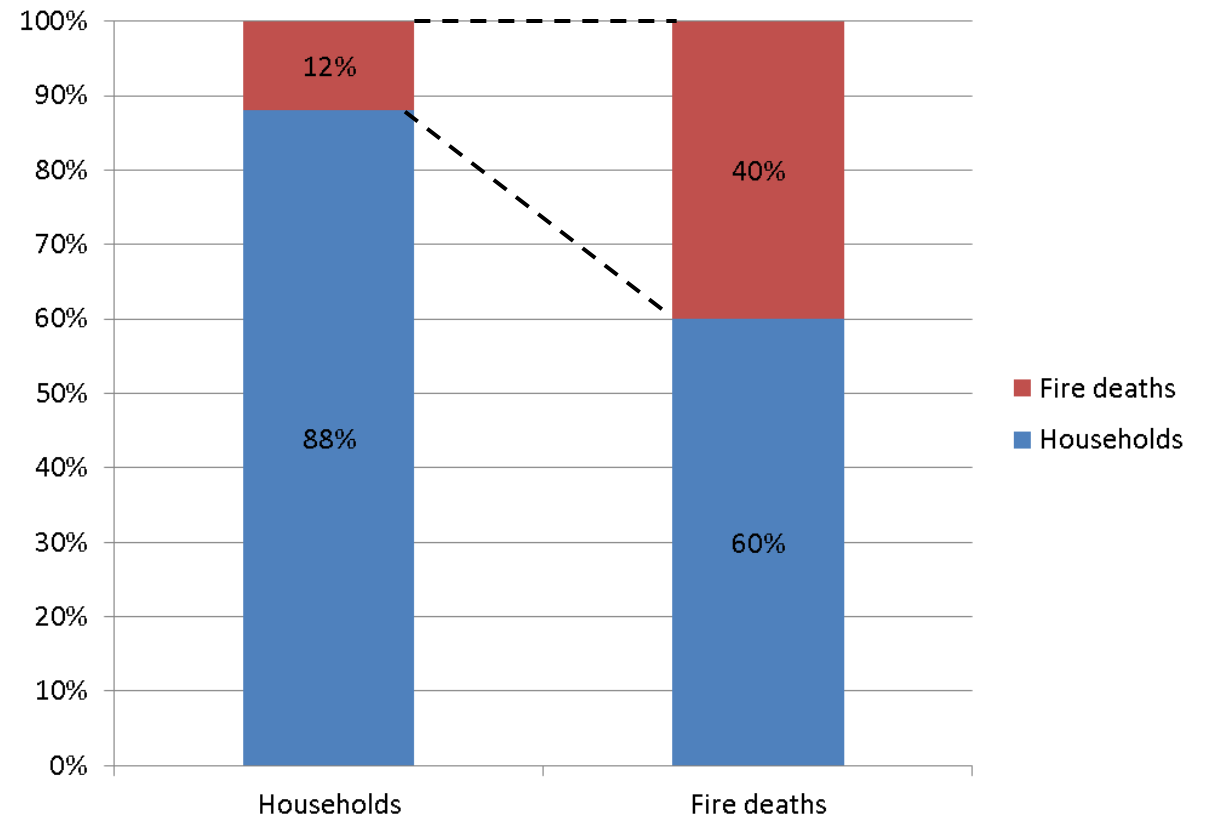
# Operational resources are not spread evenly

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- $\approx 12\%$  of households do not have a smoke alarm
- No smoke alarm in 40% of home fire deaths
- 3.3 times more likely to die in a fire without a smoke alarm



\*Fire Statistics: Great Britain April 2013 to March 2014



# Consultation #1





# Safer communities proposals

- Deliver safety messages to every school child in Essex;
- Ensure there is a working smoke alarm in 100% of households;
- Work with partner agencies in meeting other social needs of the vulnerable members of our communities;
- Support the installation of systems such as sprinklers for the protection of buildings and occupants;
- Work with drivers and riders to reduce the number of people killed or injured on our roads.



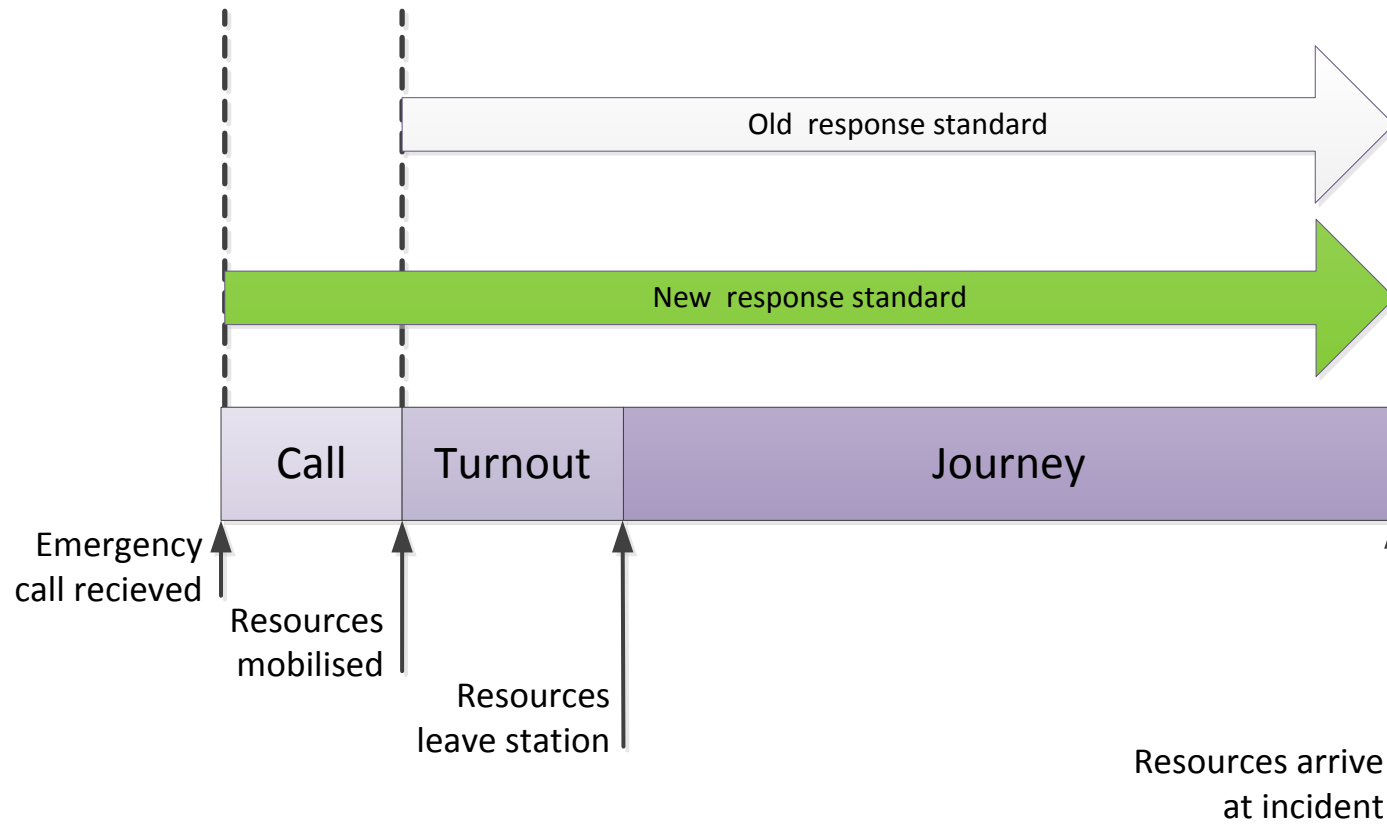
# New response standards

Page 20

90% within 15 minutes

Average of 10 minutes to potentially life threatening calls

From time of call





*In terms of main priorities for ECFRS, the **public favoured rebalancing operational resources** against risk (with an associated increase in prevention and protection work with partners) – and raising the council tax precept was their least popular option. But the **priorities were exactly reversed for the firefighters** – who prioritised raising council tax while not adjusting operational resources.*

(ORS report on focus group findings)



# Investment in Prevention and protection





Proposal	Revenue Cost (£M)
Education	0.7
Smoke alarms	0.5
Vulnerable people	0.8
Sprinklers	0.6
Road safety	0.4
<b>Total</b>	<b>3.0</b>



# Options for consultation



# Types of change considered

- Close fire stations
- Reduce the number of fire engines
- Reduce the number of firefighters
- Change fire engines to on-call crewing



# Two pump fire stations

- 10 wholetime fire stations have 2 fire engines
  - Removal of 7 would still allow us to meet the response standards
  - Conversion of all 10 to On-call would still allow us to meet the response standards
  - Conversion of all 10 to day crewed would still allow us to meet the response standards



# Common to all proposals

- Day crewing fire stations to On-call
  - Dunmow, Baddow, South Woodham, Dovercourt, Waltham Abbey
- Remove Pinzgauers from
  - Manningtree, Burnham, Dunmow, Billericay
- Additional fire engine at Dunmow





## Option 1

- Change from two fire engines to one fire engine at the following locations: **Orsett, Rayleigh Weir, Loughton, Southend, Grays, Corringham and Frinton.**
- Change the crewing of the second fire engine at the following fire stations from wholetime to on-call: **Clacton and Harlow.**
- Remove the Pinzgauer appliances from the following locations: **Manningtree, Billericay, Burnham on Crouch**
- Replace the Pinzgauer at **Great Dunmow** with a fire engine.
- Change the crewing system to on-call at the following fire stations: **Dovercourt, South Woodham Ferrers, Great Baddow, Waltham Abbey and Great Dunmow**



## Option 2

- Change from two fire engines to one fire engine at the following locations:  
**Orsett, Rayleigh Weir, Loughton, Corringham and Frinton**
- Change the crewing of the second fire engine at **Clacton** to on-call.
- Remove the Pinzgauer appliances from the following locations:  
**Manningtree, Billericay, Burnham on Crouch**
- Replace the Pinzgauer at **Great Dunmow** with a fire engine.
- Change the crewing system to on-call at the following fire stations:  
**Dovercourt, South Woodham Ferrers, Great Baddow, Waltham Abbey and Great Dunmow**



## Option 3

- Change from two fire engines to one fire engine at the following locations: **Orsett, Rayleigh Weir, Loughton, Southend, Grays, Harlow and Clacton.**
- Change the crewing of the second fire engine at **Brentwood** to on-call.
- Remove the Pinzgauer appliances from the following locations: **Manningtree, Billericay, Burnham on Crouch**
- Replace the Pinzgauer at **Great Dunmow** with a fire engine.
- Change the crewing system to on-call at the following fire stations: **Dovercourt, South Woodham Ferrers, Great Baddow, Waltham Abbey and Great Dunmow**





## 3 options – in summary

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Option	Fire stations	Fire engines	Wholetime staff	On-call staff	Saving (£M)	Standard 1: Attend 90% of all incidents within 15 minutes		Standard 2: Attend Potentially Life Threatening Calls within an average of 10 minutes	
						Predicted performance %	Difference from current	Predicted performance Mins	Difference from current
Current	50	74	570	437		91.3		09:28	
1	50	64	360	466	8.6	90.4	-1	09:38	00:10
2	50	66	432	456	6.4	90.9	-0.4	09:33	00:04
3	50	64	336	467	10	89.8	-1.5	09:44	00:16



# Local Government Funding Settlement

**Revenue support grant reduced by 75%**

**Upper Tier Authorities - 80%**

**Districts - 70%**

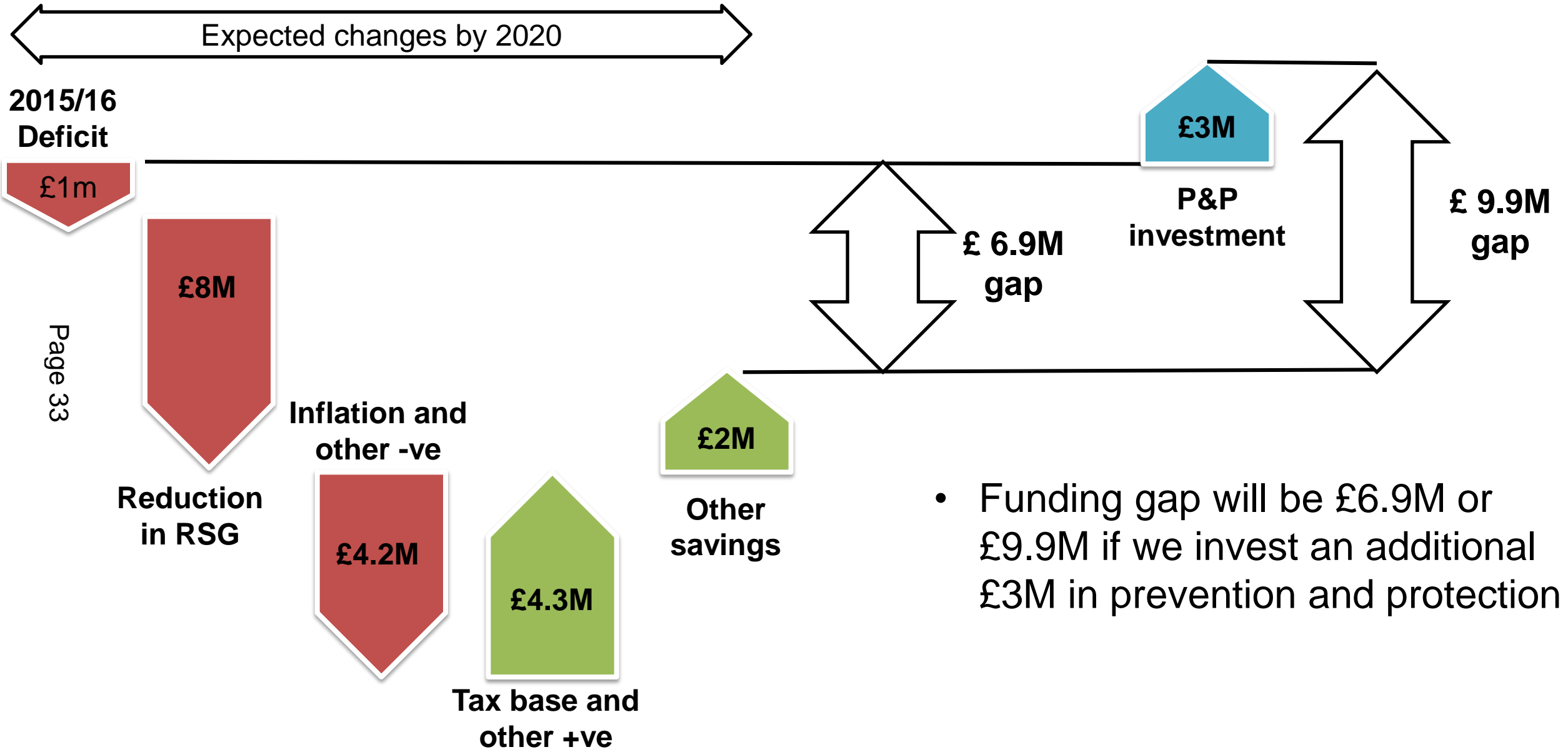
**Fire Authorities - 48%**

**Essex Fire Authority - 49% £8.0m reduction in RSG**

<b>2016/17</b>	<b>-£2.1m</b>
<b>2017/18</b>	<b>-£3.2m</b>
<b>2018/19</b>	<b>-£1.7m</b>
<b>2019/20</b>	<b>-£1.0m</b>



# Are the proposals financially sustainable?



Page 33

- Funding gap will be £6.9M or £9.9M if we invest an additional £3M in prevention and protection



## 3 options – council tax implications

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Option	Fire stations	Fire engines	Wholetime staff	On-call staff	Saving (£M)	Standard 1: Attend 90% of all incidents within 15 minutes		Standard 2: Attend Potentially Life Threatening Calls within an average of 10 minutes		Impact on council tax PER YEAR	
						Predicted performance %	Difference from current	Predicted performance Mins	Difference from current	Change (annual)	£/ Band D (annual increase)
Current	50	74	570	437		91.3		09:28			
1	50	64	360	466	8.6	90.4	-1	09:38	00:10	↑ 0.8%	£0.55
2	50	66	432	456	6.4	90.9	-0.4	09:33	00:04	↑ 2.0%	£1.35
3	50	64	336	467	10	89.8	-1.5	09:44	00:16	--	£0.00



# Consultation



# Single question:

Which of the following options do you support?

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**Option 1.** *A 0.8% increase (approx. £0.55 per year on Band D property) in the fire service portion of council tax and a reduction in response resources*

**Option 2.** *A 2% increase (approx. £1.35 per year on Band D property) in the fire service portion of council tax and a smaller reduction in response resources*

**Option 3.** *No increase in council tax and a larger reduction in response resources*



- Advice and support
- Quality assurance of our work

- Online questionnaire
- Focus groups
- Analysis and reporting



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**Investing in**  
Safety work holds the key  
invest an extra £3 million

# Preparing for the future

**safety**  
proposals to  
protection

## All Options

All of the options contain the same common factors:

- £3 million extra invested in prevention
- Additional savings of over £2m from support functions
- **NO** fire station closures

### Response standard

- 90% of all incidents within 15 minutes
- Life threatening calls in an average of 10 minutes.

### Appliances and crewing

Specialist off road vehicles, known as, Pinzgauer appliances, will be removed from the following fire stations:

- Billericay Fire Station
- Manningree Fire Station
- Burnham Fire Station
- Great Dunmow Fire Station (Note; a second fire engine is to be maintained at Great Dunmow)

The following fire engines are to be converted from the day crewing duty system to the on-call crewing system:

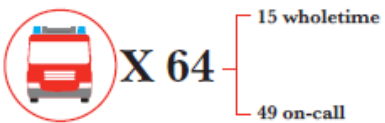
- Dovercourt Fire Station
- South Woodham Ferrers Fire Station
- Great Baddow Fire Station
- Waltham Abbey Fire Station
- Great Dunmow Fire Station

### Glossary

- Wholetime firefighters are permanently based at, and mobilised from, a fire station.
- On-call firefighters often have other jobs and/or responsibilities, and when they are on duty, respond to calls from their home or place of work. Currently stand in 34 of the County's 50 fire stations.
- Day crew stations see firefighters on the fire station between Monday and Friday 9am to 5pm. During the evenings and weekends these stations are on-call status.

## Option One

Small increase in council tax and medium reduction in response resources



1. Remove the second fire engine from the following fire stations:
  - Orsett fire station
  - Rayleigh fire station
  - Loughton fire station
  - Southend fire station
  - Grays fire station
  - Corringham fire station
  - Frinton fire station
2. Change the crewing of the second fire engine at the following fire stations from wholetime to on-call:
  - Clacton fire station
  - Harlow fire station

### How will this affect firefighter numbers

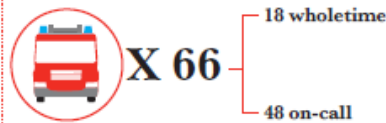


### Financial information

Requires 0.8% increase the fire service proportion of council tax: Approx 55p on a Band D property  
**Projected savings of £8.6 million**

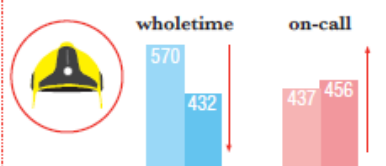
## Option Two

Larger increase in council tax and smaller reduction in response resources.



1. Remove the second fire engine from the following fire stations:
  - Orsett fire station
  - Rayleigh fire station
  - Loughton fire station
  - Corringham fire station
  - Frinton fire station
2. Change the crewing of the second fire engine at the following fire stations from wholetime to on-call:
  - Clacton fire station

### How will this affect firefighter numbers

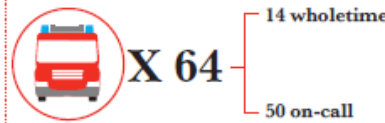


### Financial information

Requires 2% increase the fire service proportion of council tax: Approx £1.35 on a Band D property  
**Projected savings of £6.4 million**

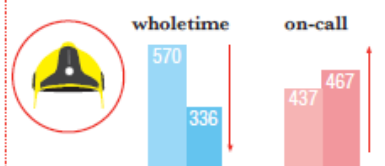
## Option Three

No increase in council tax and larger reduction in response resources.



1. Remove the second fire engine from the following fire stations:
  - Orsett fire station
  - Rayleigh fire station
  - Loughton fire station
  - Southend fire station
  - Grays fire station
  - Clacton fire station
  - Harlow fire station
2. Change the crewing of the second fire engine at the following fire stations from wholetime to on-call:
  - Brentwood fire station

### How will this affect firefighter numbers



### Financial information

Requires **NO** increase in fire service proportion of council tax.  
**Projected savings of £10 million**

By Letter: ECERS 2016  
make sure that your voice is heard





# Public exhibitions

- At locations across Essex, Southend and Thurrock
- Drop-in sessions for the public to find out more

Date	Location
Monday 15 <sup>th</sup> February	Billericay Library
Tuesday 16 <sup>th</sup> February	Brentwood Library
Thursday 18 <sup>th</sup> February	Burnham on Crouch Library
Monday 22 <sup>nd</sup> February 2016	Rayleigh Library
Tuesday 23 <sup>rd</sup> February 2016	Colchester Library
Thursday 25 <sup>th</sup> February 2016	Chelmsford Library
Monday 29 <sup>th</sup> February 2016	Harlow Library
Tuesday 1 <sup>st</sup> March 2016	Harwich Library
Thursday 3 <sup>rd</sup> March 2016	Loughton Library
Monday 7 <sup>th</sup> March 2016	Dunmow Library
Tuesday 8 <sup>th</sup> March 2016	Waltham Abbey Library
Thursday 10 <sup>th</sup> March 2016	South Woodham Ferrers Library
Monday 14 <sup>th</sup> March 2016	Basildon Library
Tuesday 15 <sup>th</sup> March 2016	Clacton-on-Sea Library
Thursday 17 <sup>th</sup> March 2016	Braintree Library
Monday 21 <sup>st</sup> March 2016	Grays Library
Tuesday 22 <sup>nd</sup> March 2016	The Forum, Southend



# Focus groups/forums

- ORS will facilitate and capture feedback
- Public, partner, business and staff
- Staff focus groups w/c 11<sup>th</sup> April

Partner focus group on the 12<sup>th</sup> April at 11am please contact the Programme Team if you would like to attend.

[consultation.2020@essex-fire.gov.uk](mailto:consultation.2020@essex-fire.gov.uk)



# Analysis/reporting

- ORS will analyse questionnaire responses
- Consultation results will be reviewed
- Report will go to EFA 8<sup>th</sup> June for a decision



# What's next?

Please make sure you have your say and respond to the consultation by:

- Complete the online questionnaire at: [www.opinionresearch.co.uk/essex](http://www.opinionresearch.co.uk/essex)
- Email us at: [consultation.2020@essex-fire.gov.uk](mailto:consultation.2020@essex-fire.gov.uk)
- Write to us at: ECFRS 2020 Programme

Freepost

Kelvedon Park

London Road

Kelvedon

Essex, CM8 3HB

<b>17 March 2016</b>		<b>ITEM: 6</b>
<b>Cleaner, Greener, Safer Overview and Scrutiny Committee</b>		
<b>Prevent</b>		
<b>Wards and communities affected:</b> All	<b>Key Decision:</b> Not applicable	
<b>Report of:</b> Lucy Magill, Head of Resident Services		
<b>Accountable Head of Service:</b> Lucy Magill, Head of Resident Services		
<b>Accountable Director:</b> Steve Cox, Director of Environment and Place		
<b>This report is public</b>		

## Executive Summary

This report is to make members aware of the Thurrock Community Safety Partnership Prevent Strategy. As agreed by Full Council the report also moves towards establishing a members working group on Prevent.

### 1. Recommendation(s)

- 1.1 That the contents of the Thurrock Community Safety Partnership Prevent Strategy are noted.
- 1.2 That a Working group be established in the new municipal year to address the terms of reference found at Appendix 2 of this report.
- 1.3 That the number of Members of the Working group be agreed, following which Group Leaders will be requested to make nominations in accordance with political proportionality.
- 1.4 That the scope and terms of reference of the working group be agreed, as outlined in draft in appendix 2.

### 2. Introduction and Background

- 2.1 The Counter Terrorism and Security Act became law on 16 February 2015. The Act places a statutory duty on all principal councils from the 1 July 2015 to have "due regard to the need to prevent people being drawn into terrorism". This is known as the Prevent Duty. The Act allows the Secretary of State to issue directions to councils if they are not satisfied that they are complying with the Prevent Duty.

## **The Prevent Duty Guidance**

- 2.2 The Prevent duty guidance, published alongside the Act sets an expectation that local authorities will:
- Establish or make use of an existing local multi-agency group to agree risk and co-ordinate prevent activity (these multi-agency groups, through local authorities, will be expected to put in place arrangements to effectively monitor the impact of Prevent work).
  - Use the existing counter-terrorism local profiles to begin to assess the risk of individuals being drawn into terrorism.
  - Engage with Prevent coordinators, schools, universities, colleges, local prisons, probation services, health, immigration enforcement and others as part of the risk assessment process.
  - Mainstream the prevent duty so it becomes part of the day-to-day work of the Authority, in particular children' safeguarding.
  - Any local authority that assesses, through the multi-agency group, that there is a risk will be expected to develop a Prevent action plan.
  - Ensure frontline staff have a good understanding of Prevent, are trained to recognise vulnerability to being drawn into terrorism and are aware of available programmes to deal with this issue.
- 2.3 The other specified authorities in the Act who are also subject to the Prevent duty include criminal justice agencies including prisons, educational and childcare establishments, health and the police.
- 2.4 The intensified and changed nature of the threat, particularly from those seeking to travel to, or return from Syria, now affects many councils, not just those deemed "priority areas." To comply with the new duty local authorities will also need to develop skills and abilities to recognise signs and indicators of radicalisation amongst all front line staff, particularly those working with children and young people or children's and adult safeguarding leads.

## **Existing local Prevent provision**

- 2.5 To date the Thurrock Community Safety Partnership (TCSP) has been leading on Prevent since it was originally brought in. The overall governance is through the Strategic Partnership Board, which is chaired by the Councils Head of Resident Services. The Portfolio Holder for Communities is the statutory Member for this Board. The Fire Authority Member also has a place on this board. Within the TCSP structure there is currently a Prevent Strategic Group (PSG) who also meet regularly. This is chaired by the Head of Resident Services. The Board takes a coordinated multi agency partnership

approach to Prevent and associated counter terrorism matters in Thurrock developing a strategy.

2.6 TCSP have a strategy which can be found at Appendix 1 to this report. The purpose of this strategy is to outline Thurrock's multi-agency response to tackle extremism building on our current Prevent action plan and including our response to the new duty placed on agencies within the Counter Terrorism and Security Act 2015.

2.7 The key deliverables of the Strategy are:

- Identify local threat
- Ensure activities in place to respond to it
- To ensure all agencies within Thurrock respond to the local duty

### **Enhanced Role of Local Councillors**

2.8 As councils look to strengthen or establish processes to ensure that they are complying with the new duty there are clear roles for local councillors. Work to stop people from becoming terrorists and respond to the ideological challenge of terrorism and aspects of extremism may seem distant to the day-to-day role of local councillors - however, successful prevention strategies will only work when underpinned by the support of councillors' knowledge and relationships in a local area. Councillors involved in overview and scrutiny will also want to be assured about the nature of risk in their area and the work being done to address any identified risk. Councillors are well placed to listen to and understand constituents' concerns, and can share their understanding of sources of community tension with the local authority. Councillors can also use their authority and legitimacy to challenge the narratives of radicalisers and extremists and put forward positive alternatives, working with the wider community to condemn the activities of extremists who misrepresent local community views.

2.9 Full Council passed the following resolution at its meeting in July 2015, "Radicalisation of youths seems to be quite rampant, doing nothing is not an option as parents are losing their children to extremism. We call on Thurrock Council to create a member led committee to co-ordinate a multi-agency approach to tackle the threat of extremism and radicalisation in line with our Duty to Prevent." The meeting tasked the Constitution Working Group and the Monitoring Officer with drafting terms of reference for such a Member led body within the context of the existing Prevent provision and government guidance on the new statutory duty.

2.10 Full Council agreed at its meeting in November 2015 that a Working Group should be established to address the terms of reference which can be found at Appendix 2 of this report.

### **3. Issues, Options and Analysis of Options**

- 3.1 The Constitution Working Group discussed the option for a Member led body – the Monitoring Officer advised that if the intent of the Motion was to capture the enhanced role of all Members, their local knowledge of their communities and wards, to provide a flexible and relatively informal forum and focus for local intelligence and policy development then such a vehicle appeared to fill a gap in existing Prevent provision and could allow Members to lead in the areas suggested in the terms of reference at Appendix 2 below.
- 3.2 With regards to the last bullet point of the terms of reference, To scrutinise spend of the £10k on implementing the duty ensuring value for money (providing this funding is agreed.) this will not be applicable for the financial year 2016/17, therefore will be removed from the terms of reference of the working group.

### **4. Reasons for Recommendation**

- 4.1 Thurrock Community Safety Partnership Board has approved and implemented the Prevent Strategy. Members should note the content of that Strategy which outline Thurrock's multi-agency response to tackle extremism.
- 4.2 Through Full Council members have requested a working group be set up on Prevent, this paper seeks to do that and to adopt the terms of reference which can be found at Appendix 2.

### **5. Consultation (including Overview and Scrutiny, if applicable)**

- 5.1 Full Council

### **6. Impact on corporate policies, priorities, performance and community impact**

- 6.1 Such a Members' led Group would contribute to the effective discharge of Prevent duties by the Council and capture the local knowledge and contribution of all Members to an increasing important issue.

### **7. Implications**

#### **7.1 Financial**

Implications verified by: **Jonathan Wilson**  
**Chief Accountant**

Such a Members' led Prevent Group would be provided within existing budgets



## 7.2 Legal

Implications verified by: **David Lawson**  
**Monitoring Officer**

The constitution allows for the setting up of Working Groups. The TCSP Strategy will ensure the discharge of the Council's responsibilities under the Counter Terrorism and Security Act 2015.

## 7.3 Diversity and Equality

Implications verified by: **Natalie Warren**  
**Community Development and Equalities Manager**

A Members' led Prevent Group could make a significant contribution to understanding local communities and social cohesion.

## 7.4 Other implications (where significant) – i.e. Staff, Health, Sustainability, Crime and Disorder)

The prevent strategy and a member led working group will help tackle crime and disorder in Thurrock.

## 8. Background papers used in preparing the report:

- Members' led body on Prevent duties and review of existing Prevent provision paper to Full Council November 2015.  
<http://democracy.thurrock.gov.uk/documents/s6159/Members%20led%20body%20on%20Prevent%20duties%20and%20review%20of%20existing%20Prevent%20provision.pdf>
- TCSP Prevent terms of reference

## 9. Appendices to the report

- Appendix 1 – TCSP Prevent Strategy
- Appendix 2 – Terms of Reference for Members Working Group on Prevent

### Report Author:

Lucy Magill

Head of Public Protection

Planning and Transportation

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**Thurrock PREVENT Strategy**  
**2015/17**

<b>Version &amp; Date</b>	<b>Status</b>	<b>Board</b>
17/6/15 v1.0	Draft	Working group
	Approval	PREVENT delivery group
9/7/15	Information	CSP Executive
26/9/15	Sign off	CSP Strategic Board
	Information and Action	Directors Board Cabinet LSCB Adult Safeguarding Board Health & Well Being Board

## **1.0 National Context**

The PREVENT strategy is a key part of CONTEST, the Governments Counter Terrorism Strategy and aims to stop people becoming terrorists or supporting terrorism. The strategy aims to respond to the ideological challenge of terrorism and those who promote it, prevent people from being drawn into terrorism and work with organisations where there are risks of radicalisation.

The most significant threat is from Al Qai'da associated groups and organisations in Syria and Iraq, including ISIS as well as terrorist's associated with the extreme right.

The terrorism threat currently to the UK is the highest it has been since 9/11. The Extremism Task Force was established in 2013, following the murder of Lee Rigby, with the intention of building on the work of the Prevent strategy and ensuring a robust response is in place to tackle extremism. The task force laid out the following proposals<sup>1</sup>:

- Placing Prevent and the channel programme, which supports individuals at risk of being radicalised, on a statutory footing;
- Consulting on new legislation to strengthen the powers of the Charity Commission;
- Considering the case for new types of order to ban groups which seek to undermine democracy or use hate speech, and new civil powers to target individual extremists;
- Working with the internet industry to restrict access to terrorist material online, improving the process for public reporting of extremist content online and identifying extremist content to include in family-friendly filters;
- Taking steps to ensure local authorities are supporting people on the front line of tackling extremism, and intervening where they are not taking the problem seriously;
- Giving additional support to local communities which are on the frontline of tackling extremism by supporting integration projects and setting up a dedicated public communications platform; and
- Addressing extremism in institutions by improving oversight of religious supplementary schools, finding trained Muslim chaplains to challenge extremist views on campuses and restricting the ability of extremist and terrorist prisoners to radicalise others.

## **2.0 Purpose**

The purpose of this strategy is to outline Thurrock's multi-agency response to tackle extremism building on our current Prevent action plan and including our response to the new duty placed on agencies within the Counter Terrorism and Security Act 2015.

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<sup>1</sup> Taken from [www.gov.uk](http://www.gov.uk)

Key deliverables:

- Identify local threat
- Ensure activities in place to respond to it
- Ensure all agencies within Thurrock respond to the local duty.

### **3.0 Counter Terrorism and the Security Act**

The Counter Terrorism and Security Act 2015 is in response to identification that local areas need to, as a minimum, understand the local threat and judge whether activities underway are sufficient to meet it. It came into force on 1st July 2015.

The Act:

- Creates a new duty on Local authorities, the Police, prisons, providers of probation services and educational establishments to have due regard to the need to prevent people from being drawn into terrorism
- Issues guidance to those bodies on how the duty should be fulfilled
- Gives the Secretary of State power to direct a body to take action

The Department of Education has said that schools have a vital role to play in protecting pupils from the risks of extremism and radicalisation, a role which will be underpinned by the new duty in the Counter-Terrorism and Security Act 2015 “to have due regard to the need to prevent people from being drawn into terrorism”. Keeping children safe from these risks is a safeguarding matter and should be approached in the same way as safeguarding children from other risks. We nevertheless recognise that schools need advice and support to carry out effective counter-extremism work. In the first instance, schools can seek help from the local authority and the local police. Local authorities are vital to all aspects of Prevent work and it is the role of the Local Safeguarding Children Board to co-ordinate what is done by local agencies for the purposes of safeguarding and promoting the welfare of children in their local area.

### **4.0 Governance**

This strategy is based on the assessment of threat detailed within the Thurrock Counter Terrorism Local profile 2013. This is due for a refresh in July 2015. This strategy and ensuing delivery plan is owned by the multi-agency Prevent Board which is made up of partners from the Local Authority, Police, National Probation Service, Youth Offending Service, Health and Education.

The Prevent Board coordinates the partnership approach to Prevent and associated counter terrorism matters in Thurrock and is responsible for the strategic management and deliverables within the Prevent priorities and objectives.

The Prevent Board is chaired by the Chair of the Thurrock Community Safety Partnership <sup>2</sup> and reports into the Community Safety Partnership Strategic Board. The duty places an emphasis on the Local Authority and Safeguarding to ensure that there is an appropriate response to threat and therefore the Prevent Board will report annually to Directors Board, Health and Well-Being Board, Adult Safeguarding Board and the Local Safeguarding Children's Board.

## **5.0 Local Context**

The conflict in Syria is one of the most serious threats to national security. There are an estimated 400 people from the UK fighting in the region which has become an international theatre for Jihad. Whether it is the radicalising effect the conflict may be having on UK based individuals, or skills acquired by foreign fighters Thurrock must be in a position to recognise vulnerability and to manage risk. It is also important to recognise that international counter terrorism is highly diverse and, as we have seen with Syria, quick to evolve.

This requires an innovative and proactive approach.

It must also be remembered that Prevent includes Far Right Wing Extremism, and extremist activism including environment and animal rights and this strategy aims to encourage awareness of terrorism and extremism in all contexts.

Threats of radicalisation come in all guises and this strategy needs to consider a focus on the growing online threat.

Thurrock has a diverse community and due to its demography is seeing rapid changes through migration from London and with its proximity to ports and road networks has seen an increase in illegal immigration.

The overarching objective is to develop an inclusive strategy which will: Promote, challenge and develop communities' capacity to challenge extremism through increased multi-agency working

## **6.0 Appendices**

- 6.1 Delivery Plan(RESTRICTED)
- 6.2 Channel process
- 6.3 Equality Impact assessment

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<sup>2</sup> Due to maternity leave this is currently chaired by the strategic lead for adult safeguarding

## Equality Impact Assessment

Name of service or policy	PREVENT Strategy 2015/17
Lead Officer	Michelle Cunningham
Contact Details	<a href="mailto:Micunningham@thurrock.gov.uk">Micunningham@thurrock.gov.uk</a> ext. 2301

### Why is this service or policy development/review needed?

Thurrock's Prevent strategy has been refreshed in line with the Counter-Terrorism and Security Act 2015 which came into force on 1<sup>st</sup> July and is in response to identification that local areas need to, as a minimum, understand the local threat and judge whether activities underway are sufficient to meet it.

The Act creates a new duty on Local authorities, the Police, prisons, providers of probation services and educational establishments to have due regard to the need to prevent people from being drawn into terrorism

### 1. Community impact (this can be used to assess impact on staff although a cumulative impact should be considered).

What impacts will this service or policy development have on communities?  
Look at what you know? What does your research tell you?

*Consider:*

- National and local data sets – for example, [key statistics and ward profiles](#)
- Complaints
- Consultation and service monitoring information
- Voluntary and Community Organisations
- The Equality Act places a specific duty on people with ‘protected characteristics’. The table below details these groups and helps you to consider the impact on these groups.

	Positive	Neutral	Negative	What are the positive and negative impacts?	How will benefits be enhanced and negative impacts minimised or eliminated?
<b>Local communities in general</b>	X			Awareness raising in community with reduced risk of extremism	Through Improved engagement with communities and empowerment to challenge extreme views
<b>Age</b>		x		National response to prevent strategy 2011 77% responded no to a negative impact and 77% no to a positive impact <sup>3</sup>  Unaccompanied minors seeking asylum are particularly at risk	There is no age profile and applies to all age groups, however the action plan has a clear focus on prevention of radicalisation of young people and in particular on focus on local duty in educational establishments
<b>Disability</b>		x		National response to prevent strategy 2011 96% responded no to a negative impact and 85% no to a positive impact	Prevent needs to support people vulnerable to radicalisation due to learning disabilities or mental health and therefore may have a positive impact on this group

<sup>3</sup> All data quoted taken from: [https://www.gov.uk/government/uploads/system/uploads/attachment\\_data/file/97979/prevent-review-eia.pdf](https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/97979/prevent-review-eia.pdf)



<b>Gender reassignment</b>		x		National response to prevent strategy 2011 95% responded no to a negative impact and 86% no to a positive impact	N/A
<b>Marriage and civil partnership</b>		x		National response to prevent strategy 2011 96% responded no to a negative impact and 87% no to a positive impact	N/A
<b>Pregnancy and maternity</b>		X		National response to prevent strategy 2011 97% responded no to a negative impact and 91% no to a positive impact	N/A
<b>Race (including Gypsies, Roma and Travellers)</b>		X		National response to prevent strategy 2011 55% responded no to a negative impact and 63% no to a positive impact	There is a focus in our local action plan on monitoring and tackling racism and this can be linked and fuelled by right wing extremism. This will lead potentially to a positive impact on racial tensions
<b>Religion or belief</b>			X	National response to prevent strategy 2011 59% believed Prevent would have a negative impact	There is a concern nationally that Prevent stereotypes the Muslim community and therefore has a negative impact on the Muslim population.  Our action plan identifies specific communities, however the biggest risk to Thurrock is right wing

					extremism  A positive benefit of the strategy is to encourage dialogue between all communities
<b>Gender</b>		X		National response to prevent strategy 2011 78% responded no to a negative impact and 77% no to a positive impact	Whilst a neutral impact was the response, Prevent does stereotype men at greater risk of radicalisation, and more likely to be subject to stop and search. There is an opportunity to empower women to challenge extremism
<b>Sexual orientation</b>		X		National response to prevent strategy 2011 91% responded no to a negative impact and 85% no to a positive impact	Impact of Prevent may create a more positive climate to challenge homophobia
<b>Any community issues identified for this location?</b> <i>See above link to ward profiles.</i> If the project is based in a specific location please state where, or whether Borough wide. Please note any detail of relevance e.g. is it an area with high unemployment, or public transport limited?				With the Gudwara and Mosque situated in Grays there is a greater risk  Hate crime and right wing extremism is more prevalent in Tilbury	Enhancing engagement with our faith community  Implementation of the Tilbury hate crime action plan

## 2. Consultation.

Provide details of what steps you have taken or plan to take to consult the whole community or specific groups affected by the service or policy development e.g. on-line consultation, focus groups, consultation with representative groups?

***This is a vital step*** – see [full guidance \(PDF\)](#).

Thurrock's Prevent strategy and action plan is a localised version of the National prevent strategy 2011 and therefore consultation on our equality impact assessment has been taken from the National response.

Intelligence and the action plan is informed by local partnership working including the faith community and IAG

## 3. Monitoring and Review

How will you review community and equality impact once the service or policy has been implemented?

*These actions should be developed using the information gathered in **Section 1 and 2** and should be picked up in your departmental/service business plans.*

Action	By when?	By who?
Ongoing implementation of the action plan	March 2017	Prevent Board
Ongoing monitoring of safeguarding and Channel referrals in relation to Prevent	Ongoing	Prevent chair and Channel panel chair
Improved engagement and awareness within communities to challenge extremism	March 2017	Prevent Board

How will you review community and equality impact once the service or policy has been implemented?  
*These actions should be developed using the information gathered in **Section 1 and 2** and should be picked up in your departmental/service business plans.*

Targeted training for the unaccompanied asylum seekers team	December 2015	Michele Lucas
Targeted training for those teams supporting communities with learning disabilities or mental health issues	March 2016	Michelle Cunningham
Monitoring of hate crime across all strands, particularly race and religion	Ongoing	Leigh Norris
Encouraging dialogue and joint activity between all communities to benefit integration and race relations	March 2017	Prevent Board
Ensuring a balance of focus on right wing extremism within the plan. Ideology training covers both extremes.	March 2017	Prevent Board
Action plan focuses on empowering women to challenge extremism	March 2017	Prevent Board

#### 4. Next steps

It is important the information gathered is used to inform any Council reports that are presented to Cabinet or Overview and Scrutiny committees. This will allow Members to be furnished with all the facts in relation to the impact their decisions will have on different equality groups and the community as a whole.

Take some time to précis your findings below. This can then be added to your report template for sign off by the Community Development and Equalities team at the consultation stage of the report cycle.

#### Implications/ Customer Impact

Whilst implementation of the Prevent strategy and action plan for Thurrock has a positive impact on whole communities, ensuring that they are safeguarded from the impacts of extremism and prevents people from being drawn into extremism there is a risk of stereotyping Muslim, young people and males in particular.

Our action plan takes care to balance the risks of right wing extremism as much as ISIS and Al-Qaida related extremism. The focus on this action plan is in bringing communities together and empowering them to be able to challenge extremism in all its forms.

## 5. Sign off

The information contained in this template should be authorised by the relevant project sponsor or Head of Service who will be responsible for the accuracy of the information now provided and delivery of actions detailed.

Name	Role (e.g. project sponsor, head of service)	Date
Fran Leddra	Chair of Prevent Board	
Sean O'Callaghan	Chair of CSP	
Natalie Warren	On Behalf of Thurrock Council	10/8/15

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### Terms of Reference

The suggested terms of reference for such a Members Group reporting to its parent committee could be as follows:

- Act as critical friends and provide overview and scrutiny function of a very specific area of work.
- That all members have attended WRAP training and have a good understanding of the PREVENT agenda in its broadest sense, including Channel.
- Ensure that the local Duty is embedded within all agencies and that the Local authority is taking the lead on ensuring a coordinated approach.
- Ensure that the Prevent strategic group under the governance of the community safety partnership has sufficient resources to deliver on the strategy and action plan for Thurrock.
- Approve the revised Prevent strategy for Thurrock Council Contribute to the action plan from a community engagement perspective
- Act as key information networks and champion Prevent in their communities:.
- Raise concerns over local community tensions in line with the agreed process
- Raise awareness amongst their peers.
- Where strategic issues are high, work to support unblocking of concerns.
- In the event of a community issue be key conduits for ensuring the right messages are getting to our communities.
- To scrutinise spend of the £10k on implementing the duty ensuring value for money (providing this funding is agreed.)

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<b>17 March 2016</b>	<b>ITEM: 7</b>
<b>Cleaner, Greener, Safer Overview and Scrutiny</b>	
<b>Local Air Quality Management</b>	
<b>Report of:</b> Dean Page, Air Quality Pollution Officer	
<b>Wards and communities affected:</b> West Thurrock and South Stifford Aveley and Uplands	<b>Key Decision:</b> Key
<b>Accountable Head of Service:</b> Lucy Magill, Head of Resident Services	
<b>Accountable Director:</b> Steve Cox, Director of Environment and Place	
<b>This report is</b> to update Members on the local air quality management process. This is a statutory process under the provisions of the Environment Act 1995. To inform of a Declaration two New Air Quality Management Area's	

## Executive Summary

Work carried out in 2013/14 led to concerns that there were problems with air quality in parts of Aveley and Purfleet. Follow-up investigation confirmed the annual average air quality for nitrogen dioxide (NO<sub>2</sub>) was likely to be above 40 micrograms per cubic metre (µg m<sup>3</sup>).

Further monitoring and modelling work confirmed it was likely the Air Quality Objective would be exceeded in specific parts of Aveley along part of Aveley High Street and Ship Lane. Also a smaller area in Purfleet along the Purfleet By-Pass was found to likely be above Air Quality Objective. There is a need for two new Air Quality Management Areas (AQMA's) to be declared along Aveley High Street / Ship Lane and for the Purfleet By-Pass.

The Cleaner, Greener Overview and Scrutiny Committee, agree that these AQMA's should be declared, and recommend that Cabinet approve the declaration of these AQMA's.

### 1. Recommendation(s)

**1.1 To recommend that Cabinet approve the declaration of two new Air Quality Management Area's along Aveley High Street / Ship Lane and for the Purfleet By-Pass.**

### 2. Introduction and Background

2.1 The system of Local Air Quality Management started in 1998 as a result of the Environment Act 1995. It requires local authorities to identify and take action

to tackle local air quality problems arising from the following pollutants: sulphur dioxide, nitrogen dioxide, fine particles (PM<sub>10</sub>), benzene, 1,3-butadiene, carbon monoxide and lead.

- 2.2 Local authorities have a statutory duty to assess the levels of these pollutants against air quality standards and objectives laid out in the Air Quality Regulations 2000. These objectives are based on how these pollutants effect health. If it is considered the objectives are unlikely to be met, the authority is obliged to declare an AQMA followed by completing an Action Plan, detailing how the council intends to improve air quality for the health of residents.
- 2.3 In April 2001 Thurrock Council declared 20 AQMAs as air quality modelling for NO<sub>2</sub> and PM<sub>10</sub> showed these areas were above the air quality objectives. The main contributor to the high levels of pollutants in these areas is directly related to road traffic emissions, in particular Heavy Goods Vehicles. This then led to the development of an Air Quality Action Plan in summer 2002.
- 2.4 In October 2003, as part of the council's ongoing review and assessment the next air quality report concluded there had been sufficient changes in air quality to warrant a more detailed assessment. This was for nitrogen dioxide, benzene, particulates and sulphur dioxide in specific locations. It was completed in October 2004 and the number of AQMAs was reduced from 20 to 15 and a revised Air Quality Action Plan was produced which led to the production of an Air Quality Management Order in 2005 listing the then 15 AQMAs.
- 2.5 In 2013 the council declared a one further AQMA (AQMA 24) for NO<sub>2</sub> in Tilbury along part of Dock Road, Calcutta Road and St Chad's Road, this was confirmed by both monitoring data and also from detailed dispersion modelling at these locations. This meant that the total number of AQMA's was now 16.
- 2.6 The 2013 and 2014 Air Quality Progress Report's identified a potential exceedence of the annual mean objective for nitrogen dioxide (NO<sub>2</sub>) at monitored locations in parts of Aveley and along the Purfleet By-Pass.
- 2.7 The 2014 Detailed Assessment Report was undertaken to assess in more detail if there was still an exceedence at locations within Aveley and along the Purfleet By-Pass. The report formally identified and confirmed that these two area's were likely to breach the annual mean objective for NO<sub>2</sub>, this was proved by the use of detailed dispersion modelling which was then verified by the monitoring data. The first location identified was along the main high street within Aveley, Aveley High Street and also part of Ship Lane which is an area mainly comprised of retail and residential premises. The second location identified was a residential development close to the Purfleet By-Pass.

(Figure 1 and Table 1) found in the appendix of this report – lists all 16 current AQMA's and also shows the two new proposed AQMA's for Purfleet & Aveley).

The two proposed AQMA's from this report are shown in the appendices of this report in (Figures 2 & 3).

### **3. Issues, Options and Analysis of Options**

- 3.1 Thurrock Council should declare two AQMA's for NO<sub>2</sub> along Aveley High Street / Ship Lane and for the Purfleet by-pass. This will require the formulation of an Air Quality Action Plan to try and improve air quality within these areas. These actions will need to be focused around transport.
- 3.2 The Secretary of State will have to be informed of progress on these measures annually.
- 3.3 Declaration of the two new AQMA's for Aveley and Purfleet will lead to recommendations and actions to improve overall air quality and health for residents.

### **4. Reasons for Recommendation**

- 4.1 Having reviewed all the relevant air quality monitoring and modelling data for this area it is clear the annual average objective for NO<sub>2</sub> is in breach at relevant areas of public exposure. Under Section 83 of the Environment Act 1995 the council has a legal obligation to declare these two AQMA's.

### **5. Consultation (including Overview and Scrutiny, if applicable)**

- 5.1 As part of the declaration of these AQMA's the council will liaise with the Secretary of State, the Environment Agency, the Mayor of London, surrounding local authorities and those members of the public who will be situated within these AQMA's.
- 5.2 These consultees will be advised a review of air quality in Aveley and Purfleet has been completed along with recommendations for declaration of an AQMA. This is required by Sections 83 and 84 of the Environment Act 1995.

### **6. Impact on corporate policies, priorities, performance and community impact**

- 6.1 Declaring these two AQMA's, will highlight issues with air quality and lead to positive action to improve air quality and the general environment.

## **7. Implications**

### **7.1 Financial**

Implications verified by: **Michael Jones**  
**Management Accountant**

All costs associated with these reports can be contained within the relevant revenue budget for Environmental Protection. There will be no financial implications as a result of the declaration of a new Air Quality Management Area.

### **7.2 Legal**

Implications verified by: **Chris Pickering**  
**Principal Solicitor, Employment & Litigation**

The declaration of AQMA's, the formulation of action plans and assessment of air quality are statutory duties of the council under the provisions of Part IV of the Environment Act 1995.

The council is obliged to undertake regular monitoring of air quality and to make an Air Quality Management Order when thresholds are breached and are unlikely to be met within a reasonable timescale.

Following the implementation of an AQMAO the Council has a duty to implement an Air Quality Action Plan which makes recommendations for improving air quality within the AQMA.

By pursuing this course of action the council will seek to update and amend the current AQMAO 2005 and subsequent amendment in 2013 to reflect the proposed revisions within the Detailed Assessment Report 2014.

### **7.3 Diversity and Equality**

Implications verified by: **Natalie Warren**  
**Community Development and Equalities**  
**Manager**

The introduction of two new AQMA's within Aveley & along the Purfleet By-Pass will support the wellbeing of some vulnerable members of the local community including those suffering from health conditions affecting the upper-respiratory system. An AQAP will tackle existing air quality problems and help to bring down levels of nitrogen dioxide which may reduce the number of health impacts for people living and working in and around these AQMA's.

The council will engage members of the public who will be situated within the AQMA and will have due regard to the Equality Act 2010 through this process.

Action will be taken to mitigate any risk of negative community impact highlighted through the engagement process.

**7.4 Other implications** (where significant) – i.e. Staff, Health, Sustainability, Crime and Disorder)

Under the Health and Social Care Act 2012, local authorities have a statutory duty to improve and protect the health of their population.

It is recognised that exposure to consistently high levels of air pollution can have an adverse impact on health, particularly in those with heart or lung problems, especially if they are elderly.

The declaration of this new Air Quality Management Area, which covers residential and retail premises, will lead to the development of a specific Air Quality Action Plan that identifies ways in which the levels of nitrogen dioxide can be reduced in this specific area.

In declaring these new AQMA's the appropriate officers in Thurrock Council will be better informed to provide advice for preventing or mitigating against any new developments that could worsen air quality, or introduce additional exposure in this area.

***Ian Wake, Director of Public Health***

**8. Background papers used in preparing the report** (including their location on the Council's website or identification whether any are exempt or protected by copyright):

**References**

- Defra, (2009). Local Air Quality Management, Technical guidance LAQM.TG09. Defra, London.
- Defra, (2009). Local Air Quality Management, Policy Guidance LAQM. PG09. Defra, London.
- Thurrock (2013). Local Air Quality Management – Air Quality Progress Report 2013
- Thurrock (2014). Local Air Quality Management – Air Quality Progress Report 2014
- Thurrock (2014). Local Air Quality Management – Detailed Assessment For NO<sub>2</sub>. 2014

<https://www.thurrock.gov.uk/air-quality/air-quality-monitoring>

All Reports can be provided if needed

## **9. Appendices to the report**

- Appendix 1 - Summary of existing Thurrock Air Quality Management Areas & proposed (in Grey)
- Appendix 2 - Map of Air Quality Management Areas in Thurrock (with AQMA designations)
- Appendix 3 - New proposed Air Quality Management Area {AQMA 25}: Aveley: Aveley High Street / Ship Lane
- Appendix 4 - New proposed Air Quality Management Area {AQMA 26}: Purfleet: Purfleet By-Pass

### **Report Author Contact Details:**

**Name:** Dean Page, Air Quality Pollution Officer  
Public Protection, Environmental Protection

## Appendix 1

### Summary of existing Thurrock Air Quality Management Areas & proposed (in Grey)

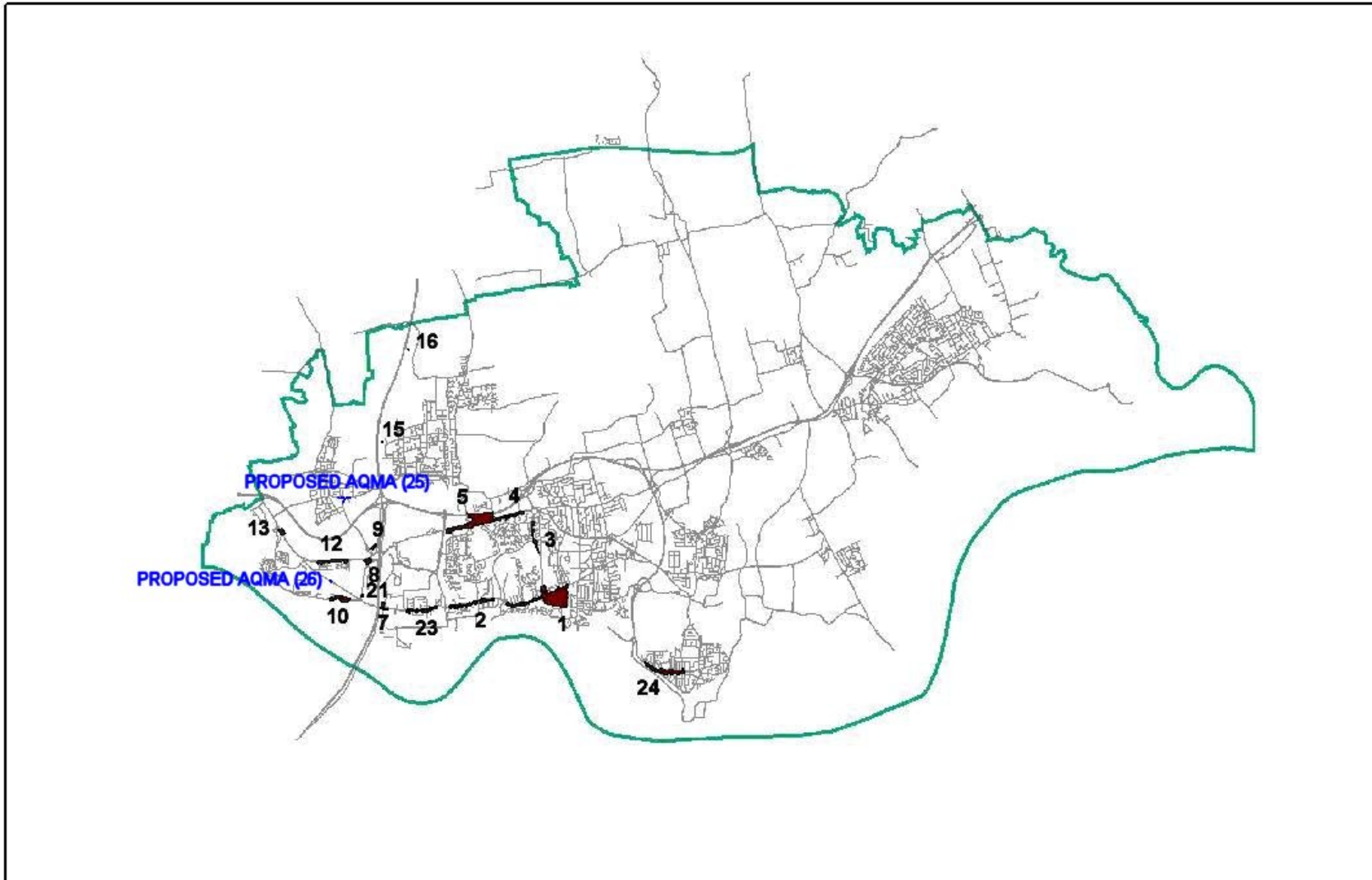
Number of AQMA's	AQMA (Designation Number)	Pollutant	Description of Air Quality Management Area
1	1	NO <sub>2</sub>	479 properties, Grays town centre and London Road Grays
2	2	NO <sub>2</sub>	220 properties, London Road South Stifford and adjoining roads
3	3	NO <sub>2</sub>	60 properties, East side of Hogg Lane and Elizabeth Road
4	4	NO <sub>2</sub>	56 properties, West of Chafford Hundred Visitor Centre
5	5	NO <sub>2</sub> and PM10	65 properties, Warren Terrace, A13 and A1306
6	7	NO <sub>2</sub> and PM10	2 Hotels, next to M25
7	8	NO <sub>2</sub> and PM10	1 Hotel, next to Junction 31 of the M25
8	9	NO <sub>2</sub>	1 Hotel, next to Junction 31 of the M25
9	10	NO <sub>2</sub> and PM10	76 properties, London Road Purfleet near to Jarrah Cottages
10	12	NO <sub>2</sub>	15 properties, Watts Wood estate next to A1306
11	13	NO <sub>2</sub>	15 properties, London Road Aveley next to A1306
12	15	NO <sub>2</sub>	1 building, Near to M25 on edge of Irvine Gardens, South Ockendon
13	16	NO <sub>2</sub>	1 cottage, Next to M25 off Dennis Road
14	21	NO <sub>2</sub>	1 Hotel, on Stonehouse Lane
15	23	NO <sub>2</sub>	115 properties, London Road West Thurrock
16	24	NO <sub>2</sub>	78 properties, Tilbury: Dock Road, Calcutta Road & St Chad's Road
(17)	(25)	NO <sub>2</sub>	76 properties, Aveley: Aveley High Street & Ship Lane
(18)	(26)	NO <sub>2</sub>	6 properties, Purfleet: Purfleet By-Pass

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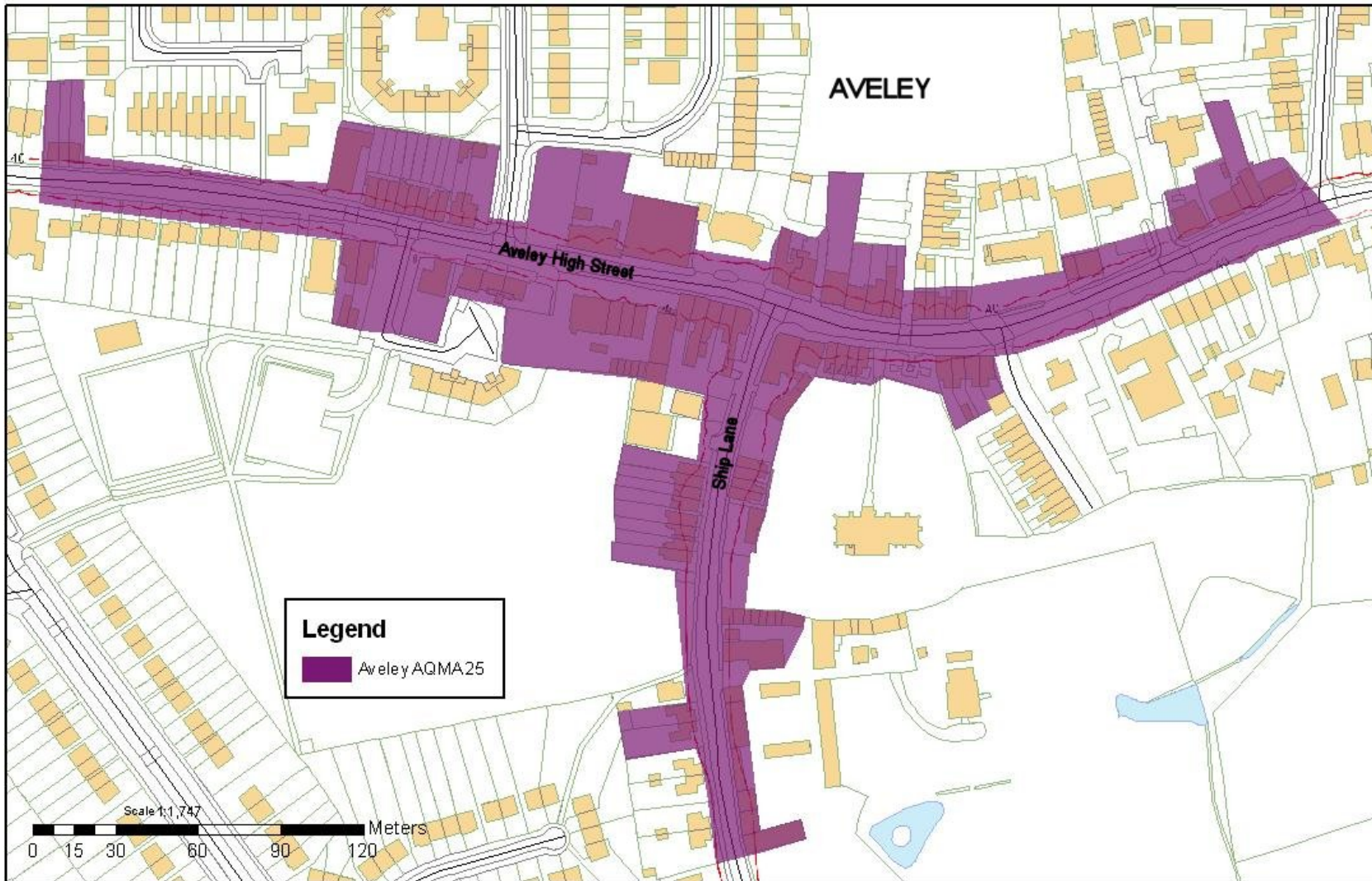
**Appendix 2**

**Map of Air Quality Management Areas in Thurrock (with AQMA designations)**



### Appendix 3

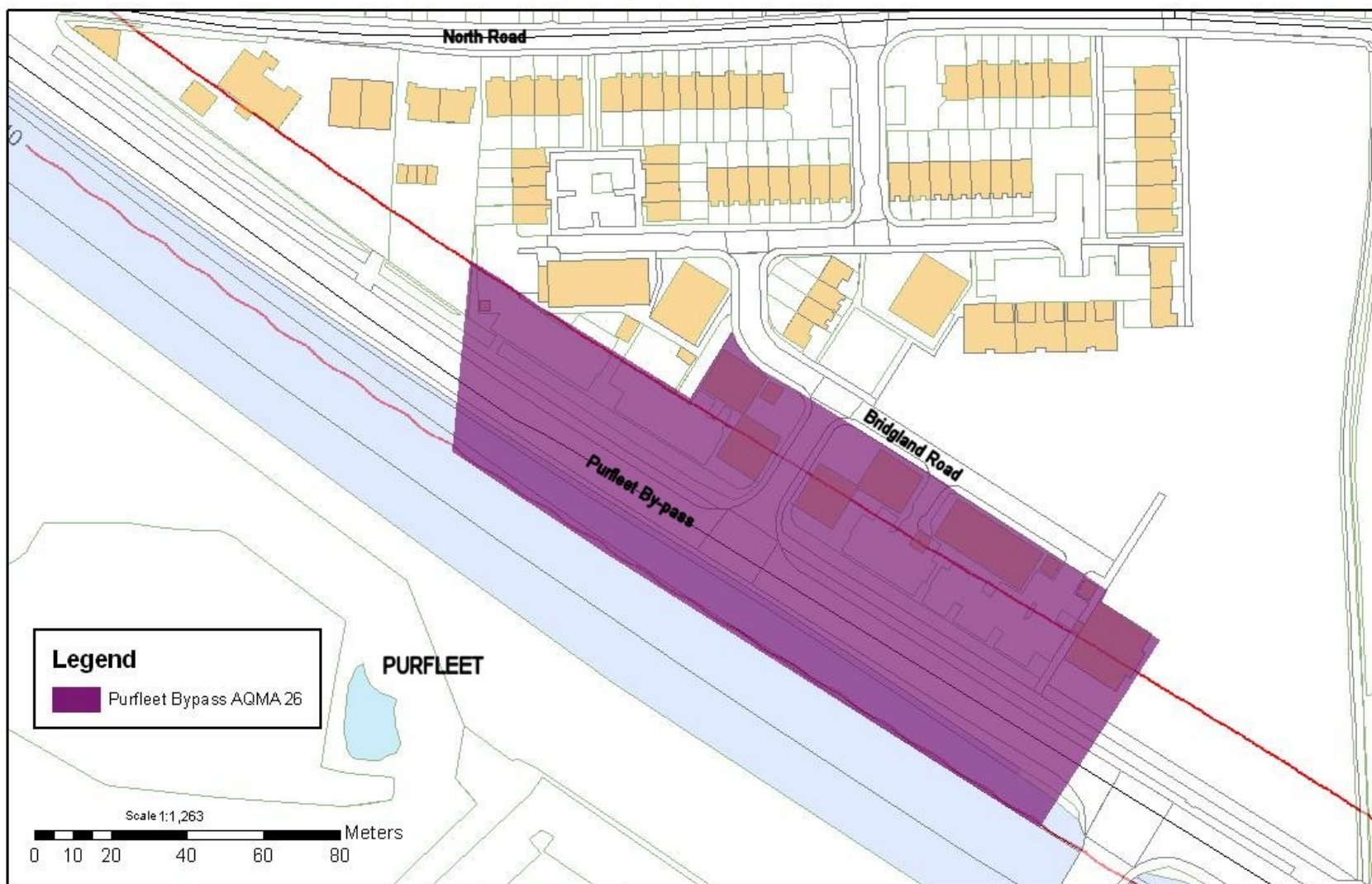
New proposed Air Quality Management Area (AQMA 25): Aveley: Aveley High Street / Ship Lane



## Appendix 4

### New proposed Air Quality Management Area (AQMA 26): Purfleet: Purfleet By-Pass

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## Work Programme

**Committee:** Cleaner, Greener & Safer Overview & Scrutiny

**Year:** 2015/2016

Item	Date Added	Request By (Members/Officers)	Lead Officer	Progress / Update required
<b>28 July 2015</b>				
Community Usage, Parks & Open Spaces	May 2015	Officers	Mike Heath	Members noted the report.
Contract Review	May 2015	Officers	Mike Heath	This item was reported jointly with the Waste Contract Review.
Waste Contract Review	May 2015	Officers	Mike Heath	Members noted the report.
Shaping the Council Budget Update Report	May 2015	Officers	Sean Clark	No Update Required – this is a standard item on the work programme
Work Programme	May 2015	Members/Officers	Democratic Services Officer	Democratic Services updated the Committee and any comments can be seen in the minutes.
<b>8 October 2015</b>				
Budget Savings	May 2015	Officers	Mike Heath	This item was not presented to the Committee.
Trading Standards Ports Work		Officers	Gavin Dennett/Charlotte Edwards	Members noted the report.
Civil Protection Update on High Hazard Site testing	May 2015	Officers	Gavin Dennett / Toni Barlow	This item was presented to the Committee at the 28 <sup>th</sup> July meeting. Members noted the report.
<b>Update:</b> Travellers in Thurrock	July 2015	Members/Officers	Gavin Dennett	Members were updated with regards to a recent situation involving Travellers by Sean O'Callaghan, Chief Superintendent Essex Police.

## Work Programme

Item	Date Added	Request By (Members/Officers)	Lead Officer	Progress / Update required
Shaping the Council Budget Update Report	May 2015	Officers	Sean Clark	No Update Required – this is a standard item on the work programme
Work Programme	May 2015	Members/Officers	Democratic Services Officer	Democratic Services updated the Committee and any comments can be seen in the minutes.
<b>12 November 2015</b>				
DAAT Performance	May 2015	Officers	Gavin Dennett/ Jim Nicolson	This item has been deferred to a future meeting in consultation with the Chair.
Consultation on Integrated Risk Management Plan (Fire Authority)	July 2015	Officers	Gavin Dennett	Members required that the Acting Chief Fire Officer be invited to a future meeting to update the Committee on the consultation.
Waste Procurement	October 2015	Officers	Susan Reddick/Richard Parkin	This item has been deferred to a future meeting in consultation with the Chair.
Shaping the Council Budget Update Report	May 2015	Officers	Sean Clark	No Update Required – this is a standard item on the work programme
Work Programme	May 2015	Members/Officers	Democratic Services Officer	Democratic Services updated the Committee and any comments can be seen in the minutes.
<b>21 January 2016</b>				
Shaping the Council Budget Update Report	May 2015	Officers	Sean Clark	No Update Required – this is a standard item on the work programme
Fees and Charges	September 2015	Officers	Laura Last/ Sean Clark	Members noted the report.

## Work Programme

Fly Tipping & Fly Posting within the Borough (including an update on Cory Wharf	October 2015	Members	Gavin Dennett	Members noted the update.
Cleaning up Town Centres	October 2015	Members	Richard Parkin	This item has been deferred to a future meeting in consultation with the Chair.
Work Programme	May 2015	Members/Officers	Democratic Services Officer	Democratic Services updated the Committee and any comments can be seen in the minutes.
<b>17 March 2016</b>				
Shaping the Council Budget Update Report	May 2015	Officers	Sean Clark	
Anti-Social Behaviour & working with the Police	October 2015	Members	Gavin Dennett	Item withdrawn following January Full Council
Investigate the use of External Contractors	October 2015	Members	Lucy Magill & Gavin Dennett	This item has been deferred to a future meeting in consultation with the Chair.
Fire Authority Consultation Update	November 2015	Members	Lucy Magill	
TCSP Prevent Strategy	November 2015	Members	Lucy Magill	
Air Quality Management	January 2016	Officers	Dean Page	
Work Programme	May 2015	Members/Officers	Democratic Services Officer	

To Be Allocated				
Item	Date Added	Request By (Members/Officers)	Lead Officer	Committee Date
Update on Climate Local Agreement	July 2015	Members	Richard Parkin	

## Work Programme

Full details of Member's decisions can be viewed in the Minutes on the Council's Committee Management Information System - <http://democracy.thurrock.gov.uk/thurrock/>

### **FOR CONSIDERATION**

There are currently no items for consideration.